## Joint Conference Committee Report on

## House Bill 1400

## 2023 Session

February 25, 2023

We, the conferees, appointed by the respective bodies to consider and report the disagreeing vote on House Bill 1400 report as follows:

- A. We recommend that the House and Senate amendments be rejected.
- B. We recommend that House Bill 1400, as introduced, be amended as follows to resolve the matters under disagreement.

Respectfully submitted,

Barry D. Knight

Terry L. Austin

Robert S. Bloxom, Jr.

Emily M. Brewer

Luke E. Torian

Mark D. Sickles

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**House Conferees** 

Senate Conferees

## 2023 SESSION

23107602D 1 **HOUSE BILL NO. 1400** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the Joint Conference Committee 4 5 6 on February 25, 2023) (Patron Prior to Substitute—Delegate Knight) A BILL to amend and reenact Items 267 and 269 of Chapter 2 of the Acts of Assembly of 2022, Special 7 Session I, which appropriates the public revenues for two years ending, respectively, on June 30, 8 2023, and June 30, 2024, and to amend Chapter 2 of the Acts of Assembly of 2022, Special Session 9 I, which appropriates the public revenues for two years ending, respectively, on June 30, 2023, and June 30, 2024, by adding items numbered 138.10 and C-79.50, relating to general appropriation act. 10 Be it enacted by the General Assembly of Virginia: 11 1. That Items 267 and 269 of Chapter 2 of the Acts of Assembly of 2022, Special Session I are 12 amended and reenacted and that Chapter 2 of the Acts of Assembly of 2022, Special Session I is 13 14 amended and reenacted by adding items numbered 138.10 and C-79.50, as follows: 15 Item Details(\$) Appropriations(\$) 16 First Year Second Year First Year FY2023 Second Year FY2024 17 FY2023 FY2024 18 <del>\$0</del>\$405.952.425 267. Revenue \$1,127,733,028 19 Stabilization 20 21 22 23 24 25 26 Fund (73500) Payments to the \$1,127,733,028 **\$0**\$405.952.425 Revenue Stabilization Fund (73501) Fund Sources: \$1,127,733,028 <del>\$0</del>\$405.952.425 General 27 Authority: Title 2.2, Chapter 18, Article 4, Code of Virginia. 28 A. On or before November 1 of each year, the Auditor of Public Accounts shall report to the 29 General Assembly the certified tax revenues collected in the most recently ended fiscal year. The auditor 30 shall, at the same time, provide his report on the 15 percent limitation and the amount that could be 31 paid into the fund in order to satisfy the mandatory deposit requirement of Article X, Section 8 of the 32 Constitution of Virginia as well as the additional deposit requirement of § 2.2-1829, Code of Virginia. 33 B. Out of this appropriation, \$1,127,733,028 the first year from the general fund attributable to actual 34 tax collections for fiscal year 2021 shall be paid by the State Comptroller on or before June 30, 2023, into the Revenue Stabilization Fund pursuant to § 2.2-1829, Code of Virginia. This amount is based on 35 the certification of the Auditor of Public Accounts of actual tax revenues for fiscal year 2021. This 36 37 appropriation meets the mandatory deposit requirement of Article X, Section 8 of the Constitution of 38 Virginia. 39 C. 1. Notwithstanding the provisions of subsection E of § 2.2-1829 and subsection F of § 2.2-1831.3, 40 Code of Virginia, through June 30, 2024, the combined amount in the Revenue Stabilization Fund and 41 the Revenue Reserve Fund shall not exceed 20 percent of the Commonwealth's average annual tax 42 revenues derived from taxes on income and retail sales as certified by the Auditor of Public Accounts 43 for the three fiscal years immediately preceding. 2. The Secretary of Finance shall prepare a report to include recommendations for consideration of any adjustments to, or a removal of, the existing cap on the combined balance of the Revenue Stabilization Fund and the Revenue Reserve Fund, pursuant to subsection E of § 2.2-1829 and subsection F of § 2.2-1831.3, Code of Virginia, which shall be delivered to the Governor and the Chairs

D.1. Out of this appropriation, \$405,952,425 the second year from the general fund attributable to 50 51 actual tax collections for fiscal year 2022 shall be paid by the State Comptroller on or before June 30, 2024, into the Revenue Stabilization Fund pursuant to §2.2-1829, Code of Virginia. 52

2. Notwithstanding the provisions of §2.2-1831.3 and §2.2-1831.4, Code of Virginia, the State 53 54 Comptroller shall transfer \$498,700,000 from the Revenue Reserve Fund to the Revenue Stabilization 55 Fund on or before June 30, 2024. This amount was provided in Chapter 1, 2022 Acts of Assembly, Special Session I, as an advanced reservation for the mandatory deposit to the Revenue Stabilization 56 57 Fund required in fiscal year 2024.

58 3. The combined total of the actions authorized in this paragraph, \$904,652,425, is based on the certification of the Auditor of Public Accounts of actual tax revenues for fiscal year 2022. These actions 59 60 meet the mandatory deposit requirement of Article X. Section 8 of the Constitution of Virginia.

44 45 46 47 48 of the House Appropriations Committee and Senate Finance and Appropriations Committee by 49 September 1, 2022.

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| 61         |   |  | <b>T</b> ' <b>( )</b> | Item Details(\$)      |                                 |  | ppropriations(\$)                        |  |
|------------|---|--|-----------------------|-----------------------|---------------------------------|--|--|--|
| 62<br>63   |   |  | First Year<br>FY2023  | Second Year<br>FY2024 | First Year                      | FY2023                                   | Second Year<br>FY2024                    |  |
| 64         | 269.  | Personnel  |                       |                       | <del>\$31,359,93</del> 4\$      | 281,359,934                              | \$31,359,934                             |  |
| 65<br>66   |   | Manageme-<br>nt Services   |                       |                       |                                 |  |  |  |
| 67         |   | (70400)  |                       |                       |                                 |  |  |  |
| 68         |   | Administra-  | \$250,000,0-          | \$0                   |                                 |  |  |  |
| 69<br>70   |   | tion of  | 00                    |                       |                                 |  |  |  |
| 70         |   | Retirement<br>and  |                       |                       |                                 |  |  |  |
| 72         |   | Insurance  |                       |                       |                                 |  |  |  |
| 73         |   | Programs   |                       |                       |                                 |  |  |  |
| 74<br>75   |   | (70415)<br>Employee  | \$31,359,934          | \$31,359,934          |                                 |  |  |  |
| 76         |   | Flexible   | +,,,                  | +,,,,,                |                                 |  |  |  |
| 77<br>78   |   | Benefits   |                       |                       |                                 |  |  |  |
| 70<br>79   |   | Services (70420)   |                       |                       |                                 |  |  |  |
| 80         |   | Fund   |                       |                       |                                 |  |  |  |
| 81<br>82   |   | Sources:   | \$250,000,0           | ¢A                    |                                 |  |  |  |
| 82<br>83   |   | General  | \$250,000,0-<br>00    | \$0                   |                                 |  |  |  |
| 84         |   | Trust and  | \$31,359,934          | \$31,359,934          |                                 |  |  |  |
| 85<br>86   |   | Agency   |                       |                       |                                 |  |  |  |
| 80<br>87   | Authority:  | Title 2.2. C   | hapter 8. Coo         | le of Virginia.       |                                 |  |  |  |
| 88         |   |  |                       |                       | ed in Item 485,                 | , paragraph L of                         | f this act, on or                        |  |
| 89         |   |  |                       |                       |                                 | 000 from the gene                        |  |  |
| 90<br>91   |   |  |                       |                       |                                 | n shall allocate the                     |  |  |
| 91<br>92   |   | following manner in an effort to address the unfunded liabilities associated with each plan:<br>1. An amount estimated at \$73,052,105 to the state employee plan.                               |                       |                       |                                 |  |  |  |
| 93         |   |  |                       | 7,029 to the pub      |                                 | er plan.                                 |  |  |
| 94         | 3. An amount estimated at \$3,652,605 to the State Police Officers' Retirement System.  |  |                       |                       |                                 |  |  |  |
| 95<br>96   |   | 4. An amount estimated at \$6,628,802 to the Virginia Law Officers' Retirement System.   |                       |                       |                                 |  |  |  |
| 90<br>97   |   | 5. An amount estimated at \$2,083,338 to the Judicial Retirement System.   |                       |                       |                                 |  |  |  |
| <b>98</b>  | 6. An amount estimated at \$2,840,915 to the health insurance credit plan for state employees.<br>7. An amount estimated at \$4,004,338 to the health insurance credit plan for public school teachers.     |  |                       |                       |                                 |  |  |  |
| 99         | 8. An amo   | ount estimate  | ed at \$10,146,       | 126 to the grou       | p life insurance                | plan.                                    |  |  |
| 100<br>101 |   |  | ed at \$91,99         | 2 to the health       | insurance cred                  | lit plan for Const                       | itutional Officers                       |  |
| 101        | and their emp<br>10 An an   | noyees.<br>nount estima  | nted at \$40 5        | 585 to the healt      | th insurance cri                | edit plan for loca                       | al social services                       |  |
| 103        | employees.  |  | mea ar ¢ro,e          |                       |                                 | can pran jor root                        | ii sooiiii sorrices                      |  |
| 104        |   | nount estim  | ated at \$2,10        | 65 to health in       | surance credit                  | plan for the Reg                         | istrars and their                        |  |
| 105<br>106 | employees.  |  |                       |                       | Land Data la(t)                 |  | A(¢)                                     |  |
| 100        |   |  |                       | First Year            | Item Details(\$)<br>Second Year | First Year FY2023                        | Appropriations(\$)<br>Second Year FY2024 |  |
| 108        |   |  |                       | FY2023                | FY2024                          |  |  |  |
| 109<br>110 | C-79.5  |  | apital<br>nent Pool   |                       |                                 | \$100,000,000                            | \$0                                      |  |
| 111        |   | (18646)  |                       |                       |                                 |  |  |  |
| 112        |   | Fund Se  | ources:               |                       |                                 |  |  |  |
| 113<br>114 | A Include   | General<br>d in this It.   |                       | 100,000,000           | \$0                             | an anal fund that                        | is designated for                        |  |
| 114        |   |  |                       |                       |                                 | general fund that<br>tal construction po |  |  |
| 116        | 1. In fulf  | fillment of a  | the requirem          | ent in paragra        | ph L, Item 48                   | 85 of this act, the                      | here is included                         |  |
| 117        | \$100,000,000   | from the ge  | neral fund in         | the first year.       |                                 |  |  |  |
| 118        | 2. Funding provided in this Item and remaining from Item C-69.60 of Chapter 1, 2022 Acts of   |  |                       |                       |                                 |  |  |  |
| 119<br>120 | Assembly, Special Session I, may be transferred and used for the purposes described in paragraph B. of<br>this Item purposed to the approval process and requirements in paragraph C. of this Item          |  |                       |                       |                                 |  |  |  |
| 120        |   | this Item, pursuant to the approval process and requirements in paragraph C. of this Item.<br>B.1. Notwithstanding § 2.2-1519 E.1., Code of Virginia., funding may be used to address shortfalls |                       |                       |                                 |  |  |  |
| 122        | for capital projects that (i) were previously authorized for construction in a central construction pool  |  |                       |                       |                                 |  |  |  |
| 123        | subject to the process delineated in § 2.2-1515 et. seq., Code of Virginia; (ii) have satisfied the requirements of § 2.2-1519 C. and E.2., Code of Virginia; and (iii) have received a funding report from |  |                       |                       |                                 |  |  |  |
| 124        |   |  |                       |                       |                                 | ave received a fun                       | iding report from                        |  |
| 125        | ine Departme  | nı oj Generc   | u services pr         | ior to April 1, 2     | 022.                            |  |  |  |

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2. Funding may be used for projects, within the limits of the 105 percent cost threshold set forth in § 2.2-1519 E.1., Code of Virginia, that (i) were authorized for construction in a central construction pool subject to the process delineated in § 2.2-1515 et. seq., Code of Virginia; (ii) have satisfied the requirements of § 2.2-1519 C. and E.2., Code of Virginia; and (iii) had not received a funding report as of April 1, 2022.

 $\vec{3}$ . Funding may be used to address shortfalls for projects that have been authorized in an Appropriation Act or other authorizing legislation for construction that were not budgeted in a central construction pool, provided that the agency is unable to use additional value engineering or reduce the size or scope of the project to remain within available appropriation while meeting the original programmatic intent of the appropriation.

4. Funding may be used to address shortfalls in central capital construction pools that have insufficient funding remaining to meet the outstanding needs of projects authorized within a given pool.

 $\tilde{C}$ .1. A transfer authorized by this Item may only be effectuated if (i) the Director of the Department of Planning and Budget provides notice of the amount and purpose of any such proposed transfer to the Six-Year Capital Outlay Plan Advisory Committee; and (ii) no member of the committee or their designee objects, in writing or via email, to the transfer within 14 days of receiving such notice. If an objection is received, the committee may discuss such proposed transfer at its next meeting and vote as to whether to recommend such transfer.

2. Specific project allocations for transfer from this Item shall be based upon recommendations from the Department of General Services.

3. Supplemental amounts determined in accordance with paragraph B.1., B.2., and B.3. of this Item shall be adjusted to match the proportion of a project's total cost supported by general fund as set forth in the funding report, Appropriation Act, or other authorizing legislation.

4. After receiving funds pursuant to paragraphs B.1. or B.3. of this Item, projects shall comply with the provisions of paragraph K. of § 2.0 of this act.

Direct Aid to Public Education 153 154 155 156 157

| Direct Aid to | Public Education      |                      |   |                      |  |
|---------------|-----------------------|----------------------|---|----------------------|--|
|               |                       | First Year FY2023    | Item Details(\$)<br>Second Year<br>FY2024 | First Year<br>FY2023 | Appropriations(\$)<br>Second Year FY2024 |
| 138.10        | State Education       |                      |   | \$132,813,671        | \$130,279,159                            |
|               | Programs (17700)      |                      |   |                      |  |
|               | Distribution of State | \$132,813,671        | \$130,279,159                             |                      |  |
|               | Education Assistance  |                      |   |                      |  |
|               | (17701) Fund Sources  |                      | <b>*10</b> = 01 < 000                     |                      |  |
|               | General               | \$132,703,671        | \$125,816,329                             |                      |  |
|               | Special               | \$110,000            | \$125,000                                 |                      |  |
|               | Trust and Agency      | \$0                  | \$4,337,830                               |                      |  |
|               |                       | s agency shall be ad | justed as follow                          |                      |  |
| General F     | und                   | First Year FY2023    |   | Second Year FY2024   |  |
| Appropria     |                       |                      |   |                      |  |
| Update Av     | verage Daily          | \$28,389,627         |   | \$42,826,514         |  |
| Membersh      | nip                   |                      |   |                      |  |
|               | s based on            |                      |   |                      |  |
| Fall Mem      | bership               |                      |   |                      |  |
| Update co     |                       | \$1,233,501          |   | \$1,241,783          |  |
|               | al programs           |                      |   |                      |  |
| Update co     |                       | (\$16,271,483)       |   | (\$6,450,403)        |  |
| Incentive     | programs              |                      |   |                      |  |
| Update Fa     |                       | \$97,384             |   | \$214,336            |  |
| Membersh      |                       |                      |   |                      |  |
| Direct Aid    | l program             |                      |   |                      |  |
| formulas      |                       |                      |   |                      |  |
| Update Lo     |                       | \$9,499,460          |   | (\$4,337,838)        |  |
| proceeds j    |                       |                      |   |                      |  |
| education     |                       |                      |   |                      |  |
| Update pr     |                       | \$9,139,785          |   | \$9,1 <i>39</i> ,785 |  |
| participat    |                       |                      |   |                      |  |
| Remedial      | Summer                |                      |   |                      |  |
| School        |                       |                      |   |                      |  |
| Update sa     |                       | \$0                  |   | (\$93,912)           |  |
|               | n for school          |                      |   |                      |  |
| age popul     |                       |                      |   |                      |  |
| Update sa     |                       | \$90,474,422         |   | \$77,507,889         |  |
| revenue fo    |                       |                      |   |                      |  |
| education     |                       |                      |   |                      |  |

| 1101100111 |                        | + 01 +               |                           |
|------------|------------------------|----------------------|---------------------------|
| 191        | Update Supplemental    | (\$335,000)          | \$0                       |
| 192        | Education accounts     | (#104.002)           | <b>\$</b> 0               |
| 193        | Update the cost of     | (\$104,903)          | \$0                       |
| 194        | Lottery-funded         |                      |                           |
| 195        | programs               | <i>\$</i> 2,1,17,022 | <i><b>\$4.647.001</b></i> |
| 196        | Update the state cost  | \$2,147,022          | \$4,647,991               |
| 197        | for English as a       |                      |                           |
| 198        | Second Language        | ¢1 104 051           | <i><b>#1 120 104</b></i>  |
| 199        | Update Academic Year   | \$1,104,051          | \$1,120,184               |
| 200        | Governor's School per  |                      |                           |
| 201        | pupil amounts          |                      | <b>\$</b> 0               |
| 202        | Use Lottery fund       | (\$9,499,465)        | \$0                       |
| 203        | balances to support    |                      |                           |
| 204        | existing appropriation |                      |                           |
| 205        | General Fund Total:    | \$115,874,401        | \$125,816,329             |
| 206        | Nongeneral Fund        | First Year FY2023    | Second Year FY2024        |
| 207        | Appropriations         | 4444                 |                           |
| 208        | Increase nongeneral    | \$110,000            | \$125,000                 |
| 209        | fund appropriation for |                      |                           |
| 210        | Summer Residential     |                      |                           |
| 211        | Governor's World       |                      |                           |
| 212        | Language Academies     |                      |                           |
| 213        | Update Lottery         | (\$9,499,462)        | \$4,337,830               |
| 214        | proceeds for public    |                      |                           |
| 215        | education              |                      |                           |
| 216        | Use Lottery fund       | \$9,499,462          | \$0                       |
| 217        | balances to support    |                      |                           |
| 218        | existing appropriation |                      |                           |
| 219        | Nongeneral Fund        | \$110,000            | \$4,462,830               |
| 220        | Total:                 |                      |                           |

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Total:
B. Out of this appropriation, \$16,829,270 the first year from the general fund is provided to ensure that the sum of basic aid and sales tax payments a school division receives in fiscal year 2023 is at least the sum of basic aid and sales tax payments that was communicated to school divisions in Superintendents Memo #133-22.

225 2. That this act is effective on its passage as provided in § 1-214 of the Code of Virginia.