



Report of the Subcommittee on  
Education

Senate Finance &  
Appropriations Committee  
Virginia General Assembly

February 18, 2024



**2024 Report of the Education Subcommittee**  
**The Honorable Mamie E. Locke, Chair**  
**February 18, 2024**

Madam Chair and Members of the Committee:

The Subcommittee has reviewed the Governor’s introduced budget for education. As the Subcommittee developed its recommendations, we focused on how to best support our students, our teachers, and our schools.

For K-12, the recent JLARC review of our funding formula demonstrated the need to modernize and update how we fund public education. It also has become apparent that we must do more to address teacher salaries to ensure we have a high-quality system of education for our students.

The Senate proposal provides an increase of \$1.6 billion over the biennium in general fund support for K-12 and restores Literary Fund amounts to support school construction. Combined with the policy actions included in the introduced budget from all funds, this is an increase of more than \$2.6 billion.

For teachers, we recommend investing \$402.0 million to provide a three percent salary increase each year to help us reach our statewide goal of paying at least the national average.

For students that require supports, we recommend a similar investment of \$397.1 million to provide additional resources to schools with a higher percentage of low-income students and English language learners.

For our localities, we honor our prior commitments by providing \$400.6 million to fully remove the cap on support positions that was implemented during the Great Recession. We also include \$243.1 million to restore the grocery sales tax supplemental payments that the Governor removed. Finally, we authorize almost \$400.0 million from the Literary Fund for construction loans, which supplements the \$160.0 million in school construction grants included in the introduced budget.

We also recommend funding to increase wraparound services to our students and provide resources for our schools in need through investments in the school breakfast program, the Office of School Quality, and the Community Schools program.

Despite these significant investments, our work is not done. This summer, the Joint Subcommittee on Elementary and Secondary Education Funding will begin meeting to identify how we can better support our students and improve our funding formula. We will remain focused on what our students and communities need to succeed.

In the area of early childhood care and education, we affirm the funding provided in the introduced budget to support early childhood care and education and recommend maintaining the current service level in the second year. We have made tremendous progress in our early childhood program, and we remain committed to ensuring parents have access to quality childcare across the state.

In higher education, we prioritize the restoration of \$37.5 million in the second year to support our first-generation and low-income students through the continuation of a state Pell Initiative to improve postsecondary access and completion. We also recommend \$83.8 million in undergraduate and graduate financial aid and \$54.0 million to support operations at higher education institutions to help mitigate the rising costs to get a degree.

I hope it will be the pleasure of the Committee to adopt these amendments. This completes the report of the Education Subcommittee.

Respectfully Submitted,

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The Honorable Mamie E. Locke, Chair

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The Honorable L. Louise Lucas

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The Honorable Mark D. Obenshain

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The Honorable Richard H. Stuart

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The Honorable Ghazala F. Hashmi

# Report of the Subcommittee on Education

(Proposed Amendments to SB 30 as Introduced, 2024 Session)

Amendment	SB 29 GF		SB 30, General Fund	
	FY 2024	FY 2025	FY 2026	Biennium
<b>1 K-12 EDUCATION</b>				
<b>2 Direct Aid to Public Education</b>				
3 Direct Aid - Remove Support Position Cap		\$ 198,645,842	\$ 202,021,943	\$ 400,667,785
4 Direct Aid - Provide 3% Salary Increase on Oct 1, 2024 and July 1, 2025		\$ 142,743,065	\$ 259,224,673	\$ 401,967,738
5 Direct Aid - Provide GF for VRS Contributions & Restore Literary Fund Loans		\$ 150,000,000	\$ 150,000,000	\$ 300,000,000
6 Direct Aid - Restore General Fund Payment in Lieu of Sales Tax		\$ 121,284,844	\$ 121,774,429	\$ 243,059,273
7 Direct Aid - Sales Tax Base Expansion New Economy		\$ 62,222,468	\$ 155,823,215	\$ 218,045,683
8 Direct Aid - At-Risk Add On (+\$25.0 million NGF in FY 25 from 2024 Lottery Proceeds)		\$ 88,029,466	\$ 112,560,466	\$ 200,589,932
9 Direct Aid - Per Pupil Funding for Students Placed At-Risk		\$ 67,500,000	\$ 102,300,000	\$ 169,800,000
10 Direct Aid - Restore VPI LCI Cap and Funding Amounts		\$ 42,941,429	\$ 43,745,056	\$ 86,686,485
11 Direct Aid - Increase Ratio for English Language Learners from 20 to 22 per 1,000		\$ 12,806,094	\$ 13,927,833	\$ 26,733,927
12 Direct Aid - Increase Reimbursement for School Breakfast from \$0.22 to \$0.30		\$ 3,213,398	\$ 3,553,507	\$ 6,766,905
13 Direct Aid - Update Head Start Enrollment		\$ 46,255	\$ 45,913	\$ 92,168
14 Direct Aid - Update SOL Algebra Readiness Enrollment		\$ 41,896		\$ 41,896
15 Direct Aid - Update Alternative Education Slots		\$ (7,968)	\$ 17,005	\$ 9,037
16 Direct Aid - Redirect Funds for Supplemental Support for Accomack & Northampton		\$ (800,002)	\$ (800,005)	\$ (1,600,007)
17 Direct Aid - Redirect Cap on Supplemental Basic Aid Payments		\$ (1,810,880)	\$ (1,715,148)	\$ (3,526,028)
18 Direct Aid - Update Per Pupil Transportation Costs		\$ (1,885,193)	\$ (2,096,586)	\$ (3,981,779)
19 Direct Aid - Redirect Diploma Plus Funding		\$ (20,000,000)	\$ (20,000,000)	\$ (40,000,000)
20 Direct Aid - Redirect 1% Bonus to Support Salary Increases		\$ (53,012,826)		\$ (53,012,826)
21 Direct Aid - Redirect Funding for College Partnership Laboratory Schools		\$ (30,000,000)	\$ (30,000,000)	\$ (60,000,000)
22 Direct Aid - Remove Sales Tax Base Expansion in Introduced Budget		\$ (23,856,394)	\$ (61,821,887)	\$ (85,678,281)
23 Direct Aid - Redirect Funds to Literary Fund for School Construction		\$ (115,000,000)		\$ (115,000,000)
24 21st Century Community Learners		\$ 3,000,000	\$ 2,000,000	\$ 5,000,000
25 Public School Trades Incentive Funds (SB 27)		\$ 8,000,000		\$ 8,000,000
26 Community Schools Fund (SB 608)		\$ 1,000,000		\$ 1,000,000
27 National Teacher Certification Costs for Teachers (SB 105)		\$ 500,000	\$ 500,000	\$ 1,000,000
28 Opioid Recovery High School in Loudoun County (\$500,000 each year NGF)				
29 Community Builders Pilot Program (SB 484)		\$ 200,000	\$ 200,000	\$ 400,000
30 Reck League		\$ 150,000	\$ 150,000	\$ 300,000
31 Cardiac Emergency Response Plan Grants (SB 181)		\$ 250,000		\$ 250,000
32 eMediaVA Digital Content for Schools		\$ 200,000		\$ 200,000
33 EduTutorVA		\$ 150,000		\$ 150,000
34 Soundscapes		\$ 90,000		\$ 90,000

# Report of the Subcommittee on Education

(Proposed Amendments to SB 30 as Introduced, 2024 Session)

Amendment		SB 29 GF	SB 30, General Fund		
		FY 2024	FY 2025	FY 2026	Biennium
35	Redirect Communities in Schools Funding to Community Schools Fund		\$ (500,000)	\$ (500,000)	\$ (1,000,000)
36	Early Childhood Technical Update	\$ (595,207)			
37	VPI and Early Childhood Technical Updates	\$ (9,634,497)			
38	Recapture College Lab Schools Balances				
39	Various Language Amendments				
40					
41	<b>Subtotal, Direct Aid to Public Education</b>	<b>\$ (10,229,704)</b>	<b>\$ 656,141,494</b>	<b>\$ 1,050,910,414</b>	<b>\$ 1,707,051,908</b>
42					
43	<b>Department Of Education, Central Office Operations</b>				
44	Redirect Digital Wallet for Child Care Subsidy Program		\$ (1,000,000)		\$ (1,000,000)
45	Redirect Funding for New State Assessment System (Language for a Plan)		\$ (25,000,000)	\$ (15,000,000)	\$ (40,000,000)
46	Redirect Chief School Mental Health Officer		\$ (200,000)	\$ (200,000)	\$ (400,000)
47	Redirect Mental Health Services		\$ (7,200,000)	\$ (7,200,000)	\$ (14,400,000)
48	Restore Funding for Office of School Quality		\$ 1,000,000	\$ 1,922,461	\$ 2,922,461
49	Support for Office of Community Schools and Staff (SB 608)		\$ 250,000	\$ 250,000	\$ 500,000
50	Special Education Additional Support for Staffing Standards and Other Needs		\$ 100,000		\$ 100,000
51	Fiscal Support for Joint Subcommittee on Elementary and Secondary Funding		\$ 300,000	\$ 300,000	\$ 600,000
52	Early Childhood Savings - Maintain Slots in Second Year			\$ (17,174,298)	\$ (17,174,298)
53					\$ -
54	<b>Subtotal, Department Of Education, Central Office Operations</b>		<b>\$ (31,750,000)</b>	<b>\$ (37,101,837)</b>	<b>\$ (68,851,837)</b>
55					
56	<b>Subtotal All Public Education</b>	<b>\$ (10,229,704)</b>	<b>\$ 624,391,494</b>	<b>\$ 1,013,808,577</b>	<b>\$ 1,638,200,071</b>
57					
58	<b>Other Education</b>				
59	LOV - Public Library Aid		\$ 2,500,000	\$ 2,500,000	\$ 5,000,000
60	Gunston Hall Operating		\$ 1,100,000	\$ 1,100,000	\$ 2,200,000
61	Commission for the Arts - William King Museum	\$ 1,000,000			
62					\$ -
63	<b>Subtotal, Other Education</b>	<b>\$ 1,000,000</b>	<b>\$ 3,600,000</b>	<b>\$ 3,600,000</b>	<b>\$ 7,200,000</b>
64					

# Report of the Subcommittee on Education

(Proposed Amendments to SB 30 as Introduced, 2024 Session)

Amendment	SB 29 GF		SB 30, General Fund	
	FY 2024	FY 2025	FY 2026	Biennium
65 <b>Higher Education</b>				
66 Institutions - Redirect Safety and Security Grant Funding		\$ (16,647,850)	\$ -	\$ (16,647,850)
67 JMU - Redirect "Fast Flex" BSN Program		\$ (997,816)	\$ (997,816)	\$ (1,995,632)
68 SCHEV - Adjust Internship Appropriation		\$ (9,000,000)	\$ 9,000,000	\$ -
69 SCHEV - Redirect Student Mental Health Services		\$ (3,000,000)	\$ (3,000,000)	\$ (6,000,000)
70 SCHEV - Restore Funding for Grants to Optometry Students		\$ 20,000	\$ 20,000	\$ 40,000
71 SCHEV - Restore Funding for Student Loan Ombudsman Office		\$ 126,811	\$ 174,000	\$ 300,811
72 SCHEV - Restore Funding for Funds for Excellence and Innovation		\$ 250,000	\$ 250,000	\$ 500,000
73 SCHEV - Restore Partial Funding for the Two-Year College Transfer Grant Program			\$ 200,000	\$ 200,000
74 SCHEV - Restore Pell Initiative in the Second Year			\$ 37,500,000	\$ 37,500,000
75 SVHEC - General Operating Support		\$ 75,000	\$ 75,000	\$ 150,000
76 SWVHEC - General Operating Support		\$ 75,000	\$ 75,000	\$ 150,000
77 RHEC - General Operating Support		\$ 75,000	\$ 75,000	\$ 150,000
78 IALR - General Operating Support		\$ 75,000	\$ 75,000	\$ 150,000
79 VIMS - Redirect Funding for Facilities Review		\$ (150,000)		\$ (150,000)
80 NCI - Restore NCI Funding			\$ 3,101,809	\$ 3,101,809
81 Jefferson Lab - Redirect Funding		\$ (500,000)	\$ (500,000)	\$ (1,000,000)
82 Institutions - Undergraduate Need-Based Financial Aid		\$ 33,900,000	\$ 39,900,000	\$ 73,800,000
83 Institutions - Operational Support		\$ 21,000,000	\$ 33,000,000	\$ 54,000,000
84 Institutions - Graduate Aid		\$ 4,000,000	\$ 6,000,000	\$ 10,000,000
85 Institutions - Transfer Maintain Affordable Access Funds to Each Institution's Base Budget				
86 Various Language Amendments				
87		\$ 29,301,145	\$ 124,947,993	\$ 154,249,138
88				
89 <b>Total Education</b>	\$ (9,229,704)	\$ 657,292,639	\$ 1,142,356,570	\$ 1,799,649,209



Item 125 #1s

**Education: Elementary and Secondary**

**FY24-25**

**FY25-26**

Direct Aid to Public Education                      \$198,645,842                      \$202,021,943      GF

**Language:**

Page 143, line 52, strike "\$10,290,021,574" and insert "\$10,488,667,416".

Page 143, line 52, strike "\$10,073,997,964" and insert "\$10,276,019,907".

Page 157, delete lines 40-45 and insert:

“k. Notwithstanding any other provision in statute or in this Item, support services positions shall be funded based on a calculation of prevailing costs and shall not be subject to any method of funding calculation that caps the number of funded support services positions based on a ratio of such positions to students enrolled in the local school division. Such methodology shall not apply to the following SOQ support positions: division superintendent, school board members, pupil transportation positions, or specialized student support positions established in Chapter 454, 2021 Acts of Assembly, Special Session I.”

**Explanation:**

(This amendment provides \$198.6 million GF the first year and \$202.0 million GF the second year to remove the support position cap used in Basic Aid funding. The removal of the support cap requires the amount of support positions to be funded based on the linear weighted average methodology for positions per pupil and funded salaries within Basic Aid.)

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Item 125 #2s

**Education: Elementary and Secondary**

**FY24-25**

**FY25-26**

Direct Aid to Public Education                      \$142,743,065                      \$259,224,673      GF

**Language:**

Page 143, line 52, strike "\$10,290,021,574" and insert "\$10,432,764,639".

Page 143, line 52, strike "\$10,073,997,964" and insert "\$10,333,222,637".

Page 144, line 44, insert "\$142,743,065".

Page 144, line 44, strike "\$121,822,027" and insert "\$381,046,700".

Page 160, line 41, after "item,", insert "\$412,901 the first year and".

Page 160, line 19, strike "\$363,859" and insert "749,189".

Page 160, line 21, strike "2.0" and insert "3.0".

Page 160, line 21, after "on", insert "October 1, 2024 and"

Page 176, line 34, after "item,", insert "\$653,663 the first year and".

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Page 176, line 34, strike "\$570,073" and insert "\$1,202,514".

Page 176, line 36, strike "2.0" and insert "3.0".

Page 160, line 37, after "on", insert "October 1, 2024 and".

Page 181, strike lines 7-28 and insert:

"a. Out of this appropriation, \$142,743,065 the first year and \$381,046,700 the second year from the general fund is provided for the state share of a 3.0 percent salary increase effective October 1, 20214 and the state share of a 3.0 salary increase effective July 1, 2025, for funded SOQ instructional and support positions. Sufficient funds are appropriated in this act to finance, on a statewide basis, the state share of up to a 3.0 percent salary increase effective effective October 1, 2025 and July 1, 2025, to school divisions that certify to the Department of Education that an equivalent increase will be provided to instructional and support personnel the second year. The state share of funding provided to a school division in support of this compensation supplement shall be prorated for school divisions that provide less than an average 3.0 percent salary increase the first and second year; however, to access these funds, a school division must provide at least an average 1.5 percent salary increase the first year and a 1.5 percent salary increase the second year."

**Explanation:**

(This amendment provides \$142.7 million GF the first year and \$259.2 million GF the second year for a 3% salary increase each year for teachers and instructional positions.)

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		Item 125 #3s
<b>Education: Elementary and Secondary</b>	<b>FY24-25</b>	<b>FY25-26</b>
Direct Aid to Public Education	\$121,284,844	\$121,774,429 GF

**Language:**

Page 143, line 52, strike "\$10,290,021,574" and insert "\$10,411,306,418".

Page 143, line 52, strike "\$10,073,997,964" and insert "\$10,195,772,393".

Page 145, after line 21, insert:

"Supplemental General Fund Payment in Lieu of Sales Tax on Food and Personal Hygiene Products \$272,421,777 \$273,521,459".

Page 156, line 7, strike "1)".

Page 156, strike lines 12 through 15.

Page 184, after line 18, insert:

"45. Supplemental General Fund Payment in Lieu of Sales Tax on Food and Personal Hygiene Products

Out of this appropriation, \$272,421,777 the first year and \$273,521,459 the second year from the general fund shall be distributed to localities on the basis of the latest yearly estimate of

school age population provided by the Weldon Cooper Center for Public Service as specified in this item for SOQ sales tax payments. These funds represent the reduction of sales tax distributions to school divisions resulting from the exemption of the state sales and use tax on food for human consumption and essential personal hygiene products. These payments shall be applied in the same manner as sales tax payments to offset the state and local shares of basic aid."

**Explanation:**

(This amendment provides \$121.3 million the first year and \$121.8 million the second year from the general fund to restore and reforecast the general fund payments provided in lieu of the K-12 dedicated sales tax on grocery and personal hygiene products that would have been collected had the tax not been eliminated effective January 1, 2023. The amount of these general fund payments is updated to \$272.4 million the first year and \$273.5 million in the second year. These payments reduce the state share of basic aid by \$151.1 million the first year and \$151.7 million the second year.)

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	Item 130 #1s	
<b>Education: Higher Education</b>	<b>FY24-25</b>	<b>FY25-26</b>
State Council of Higher Education for Virginia	\$0	\$37,500,000 GF

**Language:**

Page 186, line 31, strike "\$145,968,512" and insert "\$183,468,512".  
Page 190, line 13, after "year" insert "and \$37,500,000 the second year".

**Explanation:**

(This amendment restores \$37.5 million GF the second year related a Pell initiative to support access, retention, and completion of low-income students that was removed in the second year in the introduced budget.)